## WHITE OAK LIBRARY DISTRICT ROMEOVILLE, ILLINOIS

ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2024

Prepared By:

**HEARNE & ASSOCIATES, P.C.** 

Certified Public Accountants & Business Consultants

#### Annual Financial Report Year Ended June 30, 2024

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David J. Hearne, Jr., CPA (1928-2014) Founder Phillip M. Hearne, CPA John C. Williams, CPA, MST Matthew R. Truschka, Account Mgr. Haley A. Richey - Sr. Accountant David A. Phelan - Sr. Auditor

Board of Trustees White Oak Library District Romeoville, IL

#### **Independent Auditors' Report**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of White Oak Library District (the "Library") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprises the Library's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of White Oak Library District as of June 30, 2024, and the respective changes in financial position thereof, for the year ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Library, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis of our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement

resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension related schedules and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and

reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Other Schedule section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provided any assurance on it.

November 12, 2024 Mokena, IL Hearne & Associates, P.C.

Certified Public Accountants

### Management's Discussion and Analysis June 30, 2024

As the management of the White Oak Library District ("the District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2024. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the District's Financial Statements.

This discussion and analysis is designed to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the District's financial activity, (3) identify changes in the District's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

#### **Financial Highlights**

The net position at June 30, 2024 is \$13,530,025, an increase of \$1,825,056 from the prior year.

The total general revenues increased by \$74,944, (1.45%) from the prior year mainly due to an increase in interest income of \$70,508 (95.10%).

The District paid \$1,380,000 in debt principal and \$581,750 in debt interest.

The general fund's net change in fund balance decreased by \$2,837 which decreased the fund balance to \$3,490,720 from the prior year's balance of \$3,493,557.

#### **Overview of the Financial Statements**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (pages 9-10) provide information about the activities of the District as a whole and present a long-term view of the District's finances. Fund financial statements (pages 11-14) tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report operations in more detail than government-wide statements by providing information about the District's most financially significant funds.

Government -wide Financial Statements: One of the most important questions asked about the District's finances is "Is the District as a whole better off or worse as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the District's net position and changes in them. You can think of the District's net position, as the difference between the assets the District owns and the liabilities the District owes as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether the district is improving or deteriorating financially. You will need to consider other non-financial factors, however, such as changes in the District's jurisdiction, the availability of capital projects, and continuing local government support to assess the overall health of the District.

**Fund Financial Statements:** The major funds reported in this report are the General Fund, Bond and Interest and Special Reserve Fund. All other funds are considered nonmajor and are grouped together in the Nonmajor Governmental Funds category.

#### Management's Discussion and Analysis June 30, 2024

Some funds are required to be established by state law, however, the Board of Trustees establishes many other funds to help control and manage money received for particular purposes. The district has several Governmental Funds.

Governmental Funds: The District's services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called Modified Accrual Accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's operations and the services it provides. The governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and the governmental funds in reconciliation on the fund statements.

**Notes to the Basic Financial Statements:** The Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the governmental-wide and fund financial statements. The notes begin on page 15 in this report.

**Other Information:** In addition to the basic financial statements and the accompanying notes, this report also presents combining and individual fund statements and tables in the Other Supplementary Information of the report.

#### **District-Wide Financial Analysis**

### Condensed Statement of Net Position Year Ended June 30,

	2024	_	2023
Current and Other Assets	\$ 8,836,208	\$	8,340,649
Capital Assets (net of accum depr)	19,967,257		20,412,939
Total Assets	28,803,465		28,753,588
Deferred Outflows of Resources			
Pension Related	1,192,439		1,664,114
Total Deferred Outflows of Resources	1,192,439	_	1,664,114
Current and Other Liabilities	2,147,994		2,013,028
	<i>'</i>		
Long-Term Liabilities	10,438,927	_	12,755,351
Total Liabilities	12,586,921	_	14,768,379
Deferred Inflows of Resources			
Unavailable Property Taxes	3,221,224		3,204,771
Pension Related	657,734		739,583
Total Deferred Inflows of Resources	3,878,958	_	3,944,354
Net Position			
Net Investment in Capital Assets	7,938,699		6,740,455
Restricted	1,976,571		1,564,094
Unrestricted	3,614,755	_	3,400,420
Total Net Position	\$13,530,025	\$	11,704,969

#### Management's Discussion and Analysis June 30, 2024

The assets of the District are classified as current and other assets and capital assets. Current assets are available to provide resources for the near-term operations of the District.

The largest portion of the District's net position, 57.59%, reflects the net investment in capital assets, which is capital assets, less any related debt used to acquire those assets that are still outstanding.

### Condensed Statement of Activities Year Ended June 30.

	<u>2024</u>	<u>2023</u>		
Program Revenues:				
Charges for Services	\$ 100,311	\$	69,581	
Operating Grants & Contributions	155,233		123,764	
Capital Grants & Contributions	 		145,000	
Total Program Revenues	255,544		338,345	
General Revenues:				
Property Taxes	6,640,856		6,054,595	
Replacement Taxes	574,504		856,004	
Investment Return, net	218,458		120,751	
Miscellaneous Income	 10,419		64,617	
Total General Revenues	 7,444,237		7,095,967	
Expenses				
Culture & Recreation	5,292,975		5,034,583	
Interest on Long-Term Debt	581,750		646,500	
Total Expenses	5,874,725		5,681,083	
Change in Net Position	1,825,056		1,753,229	
Net Position, Beginning of Year	 11,704,969	_	9,951,740	
Net Position, End of Year	\$ 13,530,025	\$	11,704,969	

Revenue is divided into two major components, program revenue and general revenue. Program revenue is defined as charges for services and operating grants and contributions. General revenues include property taxes, replacement taxes and unrestricted income.

Revenue's increased compared to the prior year, mainly due to the increase in property tax in the amount of \$586,261 (9.68%). Expenses for Culture and Recreation increased by \$258,392 (5.13%) mainly due to an increase in salary expenses in the amount of \$287,425.

#### Management's Discussion and Analysis June 30, 2024

#### **Budgetary Highlights**

As seen in the following table, the revenue was more than budgeted amounts due primarily to a property tax income being less than anticipated. Expenditures were less than budgeted amounts.

	 Budget	Actual		
Revenues:				
General Fund	\$ 5,145,482	\$	5,185,355	
Other Funds	 2,489,189		2,514,426	
Total Revenues	\$ 7,634,671	\$	7,699,781	
Expenditures:				
General Fund	\$ 5,631,000	\$	4,570,452	
Other Funds	 3,420,341		2,719,689	
Total Expenditures	\$ 9,051,341	\$	7,290,141	

#### **Capital Assets**

The District added new capital assets in the amount of \$75,330. Depreciation expense was \$521,012 for the 2024 fiscal year. The District has chosen under GASB S-34, paragraph 27 to not capitalize and depreciate its books and periodicals as (1) they do not individually meet the District's capitalization policy, (2) the collection is held for public exhibition, education, or research in furtherance of public service, (3) the collection is protected, kept unencumbered, cared for, and preserved, and finally (4) the collection is subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for collections. More detail on capital assets can be found in Note 4 in the Notes to the Basic Financial Statements.

Capital Assets of the governmental activities at year-end were as follows:

	2024	2023
Land	\$ 1,583,550	\$ 1,583,550
Building & Improvements	24,199,620	24,184,290
Furniture and Equipment	1,189,378	1,129,378
Accumulated Depreciation	(7,005,291)	(6,484,279)
Total Net Capital Assets	\$ 19,967,257	\$ 20,412,939

### Management's Discussion and Analysis June 30, 2024

#### **Long-Term Debt**

	Balance			Balance	Due Within
	July 1, 2023	Issuances	Retirements	June 30, 2024	One Year
Bond Payable	\$11,825,000	\$ -	\$ 1,380,000	\$ 10,445,000	\$ 1,480,000
Bond Premium	1,847,484	-	263,926	1,583,558	263,926
Compensated Absences	144,087	44,257	-	188,344	-
Net Pension Liability (Asset)	582,705		581,766	939	
Total Long-Term Obligations	\$14,399,276	\$ 44,257	\$ 2,225,692	\$ 12,217,841	\$ 1,743,926

During the year, the district retired \$1,380,000 of the bond in the current year. Additional information on long-term debt can be found in Note 5 in the Notes to the Basic Financial Statements.

#### **Future Events**

Management is not aware of any currently known facts, decisions, or conditions that would have a significant impact on the District's financial position (net position) or results of operations (revenues, expenses, and other changes in net position) in the next fiscal year.

#### **Request for Information**

The financial report is designed to provide a general overview of the District's finances for all those interested in the government's finances. Questions concerning any of the information provided in this report or requests for additional information may be sent to the Board of Trustees at White Oak Library District, 201 W. Normantown Rd, Romeoville, IL 60446.



## Statement of Net Position June 30, 2024

	_	Governmental Activities
Assets		
Cash and Cash Equivalents	\$	5,250,862
Investments		250,000
Property Taxes Receivable		3,221,224
Grant Receivable		114,122
Capital Assets (net of Accumulated Depreciation)	_	19,967,257
Total Assets	-	28,803,465
<b>Deferred Outflows of Resources</b>		
Deferred Outflows of Resources, IMRF	-	1,192,439
Liabilities		
Current Liabilities		
Accrued Payroll		147,693
Accrued Interest		256,375
Long-term obligations, due within one year:		
Bonds		1,743,926
Noncurrent Liabilities		
Long-term obligations, due in more than one year:		
Bonds		10,284,632
Net Pension Liability		939
Compensated Absences	_	153,356
Total Liabilities	-	12,586,921
Deferred Inflows of Resources		
Unavailable Property Taxes		3,221,224
Deferred Inflows, IMRF	_	657,734
Total Deferred Inflows of Resources	-	3,878,958
Net Position		
Invested in Capital Assets		7,938,699
Restricted For:		
Debt Service		1,092,747
Building Construction		847,022
Special Revenue		36,802
Unrestricted Net Position	_	3,614,755
Total Net Position	9	3 13,530,025

## Statement of Activities Year Ended June 30, 2024

		Program					
Functions/Programs	Expenses	Charges for Service	Gran	erating nts and ibutions	Total		
Governmental Activities: Culture and Recreation Interest on Long-Term Debt	\$ 5,292,975 581,750	\$ 100,311	\$	155,233	\$ (5,037,431) (581,750)		
Total Primary Government	\$ 5,874,725	\$ 100,311	\$	155,233	(5,619,181)		
	General Revenu	ies:					
	Property Taxe	s			6,640,856		
	Intergovernme	ntal Revenue			574,504		
	Interest on In	vestments			218,458		
	Miscellaneous				10,419		
	Total				7,444,237		
	Change in Net 1		1,825,056				
	Net Position, B	Net Position, Beginning Balance					
	\$ 13,530,025						

# Balance Sheet Governmental Funds June 30, 2024

		General	_	Bond and terest Fund	Nonmajor Governmental Funds		Go	Total overnmental Funds
Assets		General		cicst i unu		Tunus	-	1 unus
Cash and Investments	\$	3,509,046	\$	1,092,747	\$	899,069	\$	5,500,862
Property Taxes Receivable	Ψ	2,041,745	Ψ	960,451	Ψ	219,028	Ψ	3,221,224
Grant Receivable		114,122		700,431		217,020		114,122
Total Assets	\$	5,664,913	2	2,053,198	\$	1,118,097	\$	8,836,208
Total Assets	Ψ	3,007,713	Ψ	2,033,170	Ψ	1,110,077	Ψ	0,030,200
Liabilities, Deferred Inflows of								
Resources and Fund Balances								
Liabilities:								
Accrued Payroll	\$	132,448	\$	_	\$	15,245	\$	147,693
Total Liabilities		132,448				15,245		147,693
Deferred Inflows of Resources:								
Unavailable Property Taxes		2,041,745		960,451		219,028		3,221,224
Fund Balances:								
Restricted								
Debt Service		_		1,092,747		_		1,092,747
Building Construction		-		-		847,022		847,022
Special Revenue		-		-		36,802		36,802
Unassigned		3,490,720		-		_		3,490,720
Total Fund Balances		3,490,720		1,092,747		883,824		5,467,291
Total Liabilities, Deferred Inflows of								
Resources and Fund Balances	\$	5,664,913	\$	2,053,198	\$	1,118,097	\$	8,836,208

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2024

Total Fund Balances - Governmental Funds			\$	5,467,291
Amounts reported for governmental activities in the Statement of Net Position are different because:				
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:				
Capital Assets	\$	26,972,548		
Accumulated Depreciation		(7,005,291)		
			-	19,967,257
Some amounts reported in the Statement of Net Position do not require the use	of cur	rent financial		
resources and therefore are not reported in the governmental funds. These ar	nounts	consist of:		
General Obligation Bonds				(10,445,000)
General Obligation Bond Premium				(1,583,558)
Accrued Interest				(256,375)
Net Pension Liability				(939)
Deferred Outflows Related to Pensions				1,192,439
Deferred Inflows Related to Pensions				(657,734)
Compensated Absences				(153,356)
			Ī	

Net Position of Governmental Activities

\$ 13,530,025

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended June 30, 2024

	 General	_Iı	Bond and nterest Fund	Nonmajor overnmental Funds	Go	Total overnmental Funds
Revenues						
Property Taxes	\$ 4,200,245	\$	2,008,242	\$ 432,369	\$	6,640,856
Replacement Taxes	543,840		-	-		543,840
Illinois per Capita Grant	114,122		-	-		114,122
TIF Distributions	30,664		-	-		30,664
Fees, Lost Items, and Services	65,989		-	-		65,989
Fines	4,473		-	-		4,473
Donations	41,111		-	-		41,111
Developer Fees	1,475		-	-		1,475
Interest	144,643		33,206	40,609		218,458
Computer Income	29,849		-	-		29,849
Refunds and Reimbursements	8,944		-	-		8,944
Total Revenues	5,185,355		2,041,448	472,978		7,699,781
Expenditures Current: Culture and Recreation						
Personnel	3,387,555		_	350,108		3,737,663
Operating and Contractual Services	570,839		450	213,525		784,814
Materials and Supplies	566,344		-	213,323		566,344
Debt Service	200,211					200,211
Principal	_		1,380,000	_		1,380,000
Interest	_		581,750	_		581,750
Capital Outlay	45,714		-	193,856		239,570
Total Expenditures	4,570,452		1,962,200	757,489		7,290,141
Excess (Deficiency) of Revenues Over Expenditures	 614,903		79,248	 (284,511)		409,640
Other Financing Sources (Uses)						
Transfers In	-		-	617,740		617,740
Transfers Out	(617,740)		-	-		(617,740)
Total Other Financing Sources (Uses)	(617,740)			617,740		
Net Change in Fund Balances	(2,837)		79,248	333,229		409,640
Fund Balances, Beginning Balance	 3,493,557		1,013,499	 550,595		5,057,651
Fund Balances, Ending Balance	\$ 3,490,720	\$	1,092,747	\$ 883,824	\$	5,467,291

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2024

Net change in fund balance	\$ 409,640
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures paid while governmental activities report depreciation expense to allocate those expenditures over the lives of the assets.	
Capital Outlay	75,330
Depreciation Expense	(521,012)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the Statement of Net Position.	1,380,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported in the governmental funds.	
Change in Bond Premium	263,926
Change in Pension Liability and Related Outflows	191,940
Change in Accrued Interest	34,500
Change in Compensated Absences	 (9,268)
Change in net position of governmental activities.	\$ 1,825,056

### Notes to the Basic Financial Statements June 30, 2024

#### 1. Summary of Significant Accounting Policies

White Oak Library District, Illinois is located in Will County and is operated under a Board of Trustees and Librarian form of management. The financial statements of the District are prepared in accordance with generally accepted accounting principles (GAAP) in the United States of America. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements.

#### **Reporting Entity**

As defined by accounting principles generally accepted in the United States of America established by GASB, the financial reporting entity consists of the primary government, as well as its component units (if applicable), which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as: (1) appointment of a voting majority of the component unit's board and either (a) the ability to impose will by the primary government, or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or (2) fiscal dependency on the primary government. There are no component units included in the District's reporting entity. Also, the District is not included as a component unit in any other governmental reporting entity, as defined by GASB pronouncements.

#### **Basis of Presentation**

The District's basic financial statements consist of both the government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and the fund financial statements which provide a more detailed level of financial information.

#### **Government - Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The effect of material interfund activity has been eliminated from these statements. Governmental activities supported by taxes and inter-governmental revenues are reported. The District does not have any business-type activities. The District does not allocate indirect costs.

The Statement of Net Position presents the financial condition of the governmental activities of the District at year end. The Statement of Net Position includes all current assets and current liabilities and all capital assets, net of accumulated depreciation, and long-term debt associated with the operation of the District. The Statement of Activities presents a comparison between direct expenditures and program revenues for each program or function of the District's governmental activities.

Direct expenditures are those that are specifically associated with a service, program or department and therefore, clearly identifiable to a particular function. Program revenues include both charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District.

### Notes to the Basic Financial Statements June 30, 2024

#### 1. Summary of Significant Accounting Policies (continued)

The comparison of direct expenditures with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District. Separate financial statements are provided for Governmental Funds. Major individual governmental funds are reported as separate columns in the Funds Financial Statements.

#### **Fund Financial Statements**

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds.

A major fund is defined as the District's General Fund as well as any other fund where the assets, liabilities, revenues or expenditures of that fund are at least ten percent of the corresponding total for all governmental funds since the District has no enterprise funds. The District's management may select as a major fund, any other fund not meeting the above criteria if they believe the fund is of particular importance to the user of the financial statements. The District's General Fund is a major fund. Each major fund is presented in a separate column. The remaining special revenue funds listed in the table of contents are nonmajor funds.

Since capital assets are concerned only with the measurement of financial position as of the date of the end of the reporting period, these assets are not reported in fund financial statements. They are included in the government-wide financial statements.

#### **Fund Accounting**

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. District resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

#### **Government al Funds**

Governmental funds are those through which most governmental functions of the District are financed. The acquisition, use, and balances of the District's expendable financial resources and the related liabilities arising from cash transactions are accounted for through governmental funds. The District reports the following major Governmental Funds:

General Fund – The General Fund is the general operating fund. The General Fund accounts for all financial resources except those required to be accounted for in another fund.

Bond and Interest Fund – The Bond and Interest Fund is used to account for the payment of principal and interest on the District's general long-term debt.

In the prior year, the Special Reserve Building Fund was considered major.

### Notes to the Basic Financial Statements June 30, 2024

#### 1. Summary of Significant Accounting Policies (continued)

The District also reports the following nonmajor Governmental Funds:

Special Reserve Building Fund

Illinois Municipal Retirement Fund

Social Security Fund

Audit Fund

Insurance Fund

Construction and Building Maintenance Fund

#### Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets, deferred outflows of resources, liabilities, and deferred inflows of resources (whether current or non-current) are included on the Statement of Net Position and the operating statements present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized when earned, if measurable, and expenses are recognized as incurred, regardless of the timing of related cash flows.

Governmental Fund Financial Statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner on which these funds are budgeted. This presentation is deemed most appropriate to (a) demonstrate legal and covenant compliance and (b) demonstrate the source and use of liquid resources. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements governmental columns, (due mainly to the inclusion of capital asset and long-term debt activity in the government-wide presentation) a reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental column of the government-wide presentation.

Governmental fund revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal period. Governmental fund expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, termination benefits, pension costs, and claims and judgments, are recorded only when payment is due.

#### **Budgeting (Appropriation)**

The District prepared its budget for all governmental fund types in conformity with practices prescribed or permitted by the applicable statutes of the State of Illinois.

### Notes to the Basic Financial Statements June 30, 2024

#### 1. Summary of Significant Accounting Policies (continued)

#### **Capital Assets**

Capital Assets, including land, building & building improvements, and furniture & equipment in excess of \$5,000, are reported in the government-wide financial statements. They are recorded at actual or estimated historical cost. Donated assets are recorded at estimated fair market. Normal maintenance and repairs are not capitalized. Capital assets are depreciated in the government-wide financial statements using the straight-line method over the following useful lives:

Buildings and Building Improvements 15-50 years Furniture & Equipment 5-10 years

#### **Compensated Absences**

The District accrues accumulated unpaid vacation and associated employee-related costs when earned by the employee. No liability is recorded for non vesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as "terminal leave" prior to retirement. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for the amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirement.

#### **Net Position**

For government-wide reporting, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted and unrestricted.

Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation/ amortization as reduced by outstanding balances of bonds, notes and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position

- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on assets used either by external parties or by law through constitutional provision or enabling legislation.
- *Unrestricted* net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

It is the policy of the District to consider restricted net position to have been depleted before unrestricted net position is applied.

#### **Deferred Outflows/Inflows**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be

### Notes to the Basic Financial Statements June 30, 2024

#### 1. Summary of Significant Accounting Policies (continued)

recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

#### **Interfund Transactions**

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expense. Reimbursements are when a fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

#### **Fund Equity**

The District's fund balances are required to be reported using five separate classifications as listed below. The district may not utilize each classification in a given fiscal year.

Non-Spendable – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact. This classification may include inventories, prepaid amounts, assets held for sale, and long-term receivables.

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, or laws or regulations or other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Board of Trustees of the Library District (the highest level of decision-making authority for the Library District). Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board of Trustees.

Assigned - amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under the Library District's adopted policy, only the District may assign amounts for specific purposes.

Unassigned – all other spendable amounts; positive amounts are reported only in the general fund.

The Board of Trustees establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. This is typically done through adoption and amendment of the budget.

The fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the board of trustees through adoption or amendment of the budget as intended for a specific purpose.

### Notes to the Basic Financial Statements June 30, 2024

#### 1. Summary of Significant Accounting Policies (continued)

When fund balance resources are available for a specific purpose in more than one classification, it is the Library District's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles in the U.S. requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and report those estimates.

#### 2. Cash, Cash Equivalents and Investments

#### **Deposits**

Cash deposits consist of checking accounts that are carried at cost. At year-end, the carrying amount of the District's cash balance was \$5,250,862 and the bank balance was \$5,358,191.

#### Investments

The District is allowed to invest in securities as authorized by the Public Funds Investment Act (30 ILCS 235). The District's investment policy limits its investment choices to interest bearing accounts or instruments such as savings accounts, certificate of deposits and money market accounts. As of June 30, 2024, the District has investments in bank certificates of deposit that total \$250,000.

Interest Rate Risk - Interest rate risk is the risk that change in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the District limits its exposure to interest rate risk to provide liquidity for operating funds and maximizing yields for funds not needed within a one-year period.

Credit Risk - Credit Risk is the risk that the issuer of a debt security will not pay its par value upon maturity. To limit the District's exposure to credit risk, the District primarily invests in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly guaranteed by the United States Government. The District's investment policy does not specifically limit the District to these types of investments.

Custodial Credit Risk - Custodial Credit Risk is the risk that in the event of a bank failure, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. In order to limit the District's exposure to custodial credit risk, the District's investment policy requires all security transactions that are exposed to credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the District's agent separate from where the investment is purchased.

Concentration of Credit Risk - Concentration of Credit Risk is the risk that the District has too high a percentage of their investments in one type of investment. The District's investment policy does not place a limit on the amount it may invest in any one issuer and does not require diversification of investments to avoid unreasonable risk.

### Notes to the Basic Financial Statements June 30, 2024

#### 3. Property Taxes

Property (Real Estate) taxes are levied each year on all taxable real property in the District on or before the last Tuesday in December. The 2023 tax levy was passed by the Board of Trustees on November 28, 2023 and attached as an enforceable lien on the property as of the preceding January 1. The taxes extended by Will County become due and collectible in the form of two billings. The first billing is mailed by the County on or about June 1 and is due within 30 days, that billing is based on the prior year tax extension. The second billing is mailed on or about September 1 and is due within 30 days, that billing is based on the actual extension for 2023. Past due taxes are subject to penalties and interest. The County Collector remits to the District its respective share of taxes collected. The District receives the remittances from the County Treasurer approximately one month after collection.

It is the District's budgetary practice to consider the proceeds from a given tax levy as being available to finance operations of the fiscal year in which the majority of the levy is collected. Accordingly, taxes receivable, net of allowance for uncollectible amounts are included in the balance sheet upon enactment of the annual tax levy, but the recognition of revenue is deferred until the following fiscal year.

#### 4. Capital Assets

Capital Asset activity for the fiscal year ended June 30, 2024 is as follows:

	Balance			Balance
	July 1, 2023	Additions	Deletions	June 30, 2024
Governmental Activities:				
Capital Assets, Not Being Depreciat	ed			
Land	\$ 1,583,550	\$ -	\$ -	\$ 1,583,550
Total Capital Assets,				
Not Being Depreciated	1,583,550			1,583,550
Capital Assets, Being Depreciated				
Building & Improvements	24,184,290	15,330	-	24,199,620
Furniture & Equipment	1,129,378	60,000		1,189,378
Total Capital Assets,				
Being Depreciated	25,313,668	75,330		25,388,998
Less: Accumulated Depreciation				
Building & Improvements	5,529,431	485,511	-	6,014,942
Furniture & Equipment	954,848	35,501		990,349
Total Accumulated Depreciation	6,484,279	521,012		7,005,291
Total Capital Assets,				
Being Depreciated, Net	18,829,389	(445,682)		18,383,707
Governmental Activities Total				
Capital Assets, Net	\$20,412,939	\$ (445,682)	\$ -	\$ 19,967,257

Depreciation expense of \$521,012 was all charged to the Cultural and Recreation Governmental activity.

### Notes to the Basic Financial Statements June 30, 2024

#### 5. Long-Term Obligations

The following is a summary of long-term obligation transactions of the District for the year ended June 30, 2024.

		Balance				Balance	Due Within
	J	uly 1, 2023	Is	suances	Retirements	June 30, 2024	One Year
Bond Payable	\$	11,825,000	\$	-	\$ 1,380,000	\$ 10,445,000	\$ 1,480,000
Bond Premium		1,847,484		-	263,926	1,583,558	263,926
Compensated Absences		144,087		44,257	_	188,344	-
Net Pension Liability (Asset)		582,705		-	581,766	939	
Total Long-Term Obligations	\$	14,399,276	\$	44,257	\$ 2,225,692	\$ 12,217,841	\$ 1,743,926

The Legal Debt Limit is as follows:

Total Assessed Valuations - 2023	\$	2,613,966,397
Stautory Debt Limitation (2.875%)	\$	75,151,534
Less: Outstanding General Obligation Bonds	_	10,445,000
Legal Debt Margin	\$	64,706,534

#### General Obligation Bonds

In 2019, the District issued \$15,300,000 in General Obligation Bonds with rates ranging from 4.47% to 5.00%. Payments range from \$970,000 to \$2,015,000. Principal is paid annually and interest payments were made twice annually from the Bond and Interest Fund. Payments are made on January 1 and July 1 beginning July 1, 2020 through the maturity date of January 1, 2030. See the following table for minimum required payments:

Year	<b>Principal</b>	<u>Interest</u>	<u>Total</u>
2025	\$ 1,480,000	\$ 512,750	\$ 1,992,750
2026	1,580,000	438,750	2,018,750
2027	1,685,000	359,750	2,044,750
2028	1,790,000	265,500	2,055,500
2029	1,895,000	195,500	2,090,500
2030-2034	2,015,000	100,750	2,115,750
Total	\$10,445,000	\$1,873,000	\$12,318,000

### Notes to the Basic Financial Statements June 30, 2024

#### 6. Defined Benefit Pension Plan

#### **IMRF** Plan Description

The District's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The District's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-District public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF.

Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

#### Benefits Provided

The District participates in the Regular Plan (RP).

Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48.

Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings.

Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

### Notes to the Basic Financial Statements June 30, 2024

#### 6. Defined Benefit Pension Plan (continued)

#### Employees Covered by Benefit Terms

As of December 31, 2023, the following employees were covered by the benefit terms:

Retirees and Beneficiaries currently receiving benefits	46
Inactive Plan Members entitled to but not yet receiving benefits	138
Active Plan Members	64
Total	248

#### Contributions

As set by statute, the District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires Districts to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The District's annual contribution rate for calendar year 2023 was 5.64%. For the calendar year 2023, the District contributed \$139,182 to the plan. The District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

#### Net Pension Liability

The District's net pension liability was measured as of December 31, 2023. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

#### **Actuarial Assumptions**

The following are the methods and assumptions used to determine total pension liability at December 31, 2023:

- The Actuarial Cost Method used was Entry Age Normal.
- The Asset Valuation Method used was Market Value of Assets.
- The <u>Inflation Rate</u> was assumed to be 2.25%.
- <u>Salary Increases</u> were expected to be 2.85% to 13.75%, including inflation.
- The Investment Rate of Return was assumed to be 7.25%.
- <u>Projected Retirement Age</u> was from the experience -based Table of Rates, specific to the type of eligibility condition, last updated for the 2020 valuation according to an experience study from years 2020 to 2022.
- Mortality (for non-disabled retirees), the Pub-2010, Amount Weighted, below-median income, General, Retiree, Male (adjusted 108%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021.
- For <u>Disabled Retirees</u>, the Pub-2010, Amount Weighted, below-median income, General, Disable Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

### Notes to the Basic Financial Statements June 30, 2024

#### 6. Defined Benefit Pension Plan (continued)

- For <u>Active Members</u>, the Pub-2010, Amount Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.
- The <u>long-term expected rate of return</u> on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Portfolio	Long-Term
Target	Expected Real
Percentage	Rate of Return
34.50%	5.00%
18.00%	6.35%
24.50%	4.75%
10.50%	6.30%
11.50%	6.05% - 8.65%
1.00%	3.80%
100.00%	•
	Target Percentage 34.50% 18.00% 24.50% 10.50% 11.50% 1.00%

#### Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 3.77%, and the resulting single discount rate is 7.25%.

### Notes to the Basic Financial Statements June 30, 2024

#### 6. Defined Benefit Pension Plan (continued)

#### Changes in the Net Pension Liability

Changes in the Net Pension Liability are derived from the changes in the total pension liability and changes in the plan net position. The Schedule of Changes in Net Pension Liability and Related Ratios is presented as follows:

	Total Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability/(Asset)
	(a)	(b)	(a) - (b)
Balances Beginning at 1/1/2023	\$ 9,553,452	\$ 8,970,747	\$ 582,705
Charges for the year:			
Service Cost	214,118	-	214,118
Interest	688,427	-	688,427
Actuarial Experience	(59,065)	-	(59,065)
Assumptions Changes	2,418	-	2,418
Contributions - Employer	-	139,182	(139,182)
Contributions - Employee	-	111,051	(111,051)
Net Investment Income	-	956,952	(956,952)
Benefit Payments from Trust	(329,929)	(329,929)	-
Other (Net Transfer)		220,479	(220,479)
Net Changes	515,969	1,097,735	(581,766)
Balances Ending at 12/31/2023	\$ 10,069,421	\$ 10,068,482	\$ 939

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Lower	Current	1% Higher
	(6.25%)	(7.25%)	(8.25)
Total Pension Liability	\$ 11,256,793	\$ 10,069,421	\$ 9,163,749
Less: Plan Fiduciary Net Position	10,068,482	10,068,482	10,068,482
Net Pension Liability/Asset	\$ 1,188,311	\$ 939	\$ (904,733)

### Notes to the Basic Financial Statements June 30, 2024

#### 6. Defined Benefit Pension Plan (continued)

<u>Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions</u>

For the year ended June 30, 2024, the District recognized pension benefit of \$191,940. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	20.	ferred lows of		eferred lows of	1.00	Deferred flows of
Deferred Amounts Related to Pensions	Rese	ources	Re	sources	Re	sources
Differences between expected and actual experience	\$	51,525	\$	36,244	\$	15,281
Changes of assumptions		1,484		-		1,484
Net difference between projected and actual earnings						
on pension plan investments	1,	073,220		621,490		451,730
Total Deferred Amounts to be recognized in						
pension expense in future periods	1,	126,229		657,734		468,495
Pension Contributions made subsequent						
to the Measurement Date		66,210				66,210
Total Deferred Amounts Related to Pensions	\$ 1,	192,439	\$	657,734	\$	534,705

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	Net	Deferred
Year Ending	Ou	tflows of
December 31,	Re	esources
2024	\$	92,188
2025		139,154
2026		297,446
2027		(60,293)
2028		-
Thereafter		-
Total	\$	468,495

### Notes to the Basic Financial Statements June 30, 2024

#### 7. Interfund Transfers

The composition of interfund transfers as of June 30, 2024, is as follows:

	Trans	Transfered From		sfered To
<u>Funds</u>	Oth	Other Funds		er Funds
General	\$	\$ -		617,740
Special Reserve Building Fund		500,000		-
Social Security		68,739		-
Audit		11,248		-
Insurance		37,753		-
Total	\$	617,740	\$	617,740

#### 8. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

#### 9. Contingent Liabilities

#### Litigation

The District is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the District's attorney, the resolution of these matters will not have a material effect on the financial condition of the District.

#### Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures, which may be disallowed by the grantor cannot be determined at this time. The District does not expect to have any such liability. If any were to arise, it would be immaterial.



# Schedule of Changes in the Employer's Net Pension Liability and Related Ratios Illinois Municipal Retirement Fund Calendar Year Ended December 31,

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b> Service Cost Interest	\$ 214,118 688,427	\$ 207,387 627,971	\$ 211,611 588,244	\$ 226,603 542,752	\$ 209,513 505,018	\$ 191,596 470,546	\$ 205,093 445,015	\$ 206,851 414,718	\$ 199,777 379,062	\$ 209,584 345,167
Differences Between Expected and Actual Experience	(59,065)	281,081	(29,448)	139,375	(48,128)	(56,864)	(17,954)	(107,966)	(5,190)	(159,646)
Changes of Assumptions Benefit Payments and Refunds	2,418 (329,929)	(241,922)	(198,760)	(97,803) (153,132)	(155,845)	212,357 (113,707)	(171,847) (112,583)	(8,154) (103,399)	7,847 (101,064)	165,248 (105,973)
Net Change in Total Pension Liability	515,969	874,517	571,647	657,795	510,558	703,928	347,724	402,050	480,432	454,380
Total Pension Liability - Beginning	9,553,452	8,678,935	8,107,288	7,449,493	6,938,935	6,235,007	5,887,283	5,485,233	5,004,801	4,550,421
Total Pension Liability - Ending	\$10,069,421	\$ 9,553,452	\$ 8,678,935	\$ 8,107,288	\$ 7,449,493	\$ 6,938,935	\$ 6,235,007	\$ 5,887,283	\$ 5,485,233	\$ 5,004,801
Plan Fiduciary Net Position Contributions -Employer	\$ 139,182	\$ 158,221	\$ 179,654	\$ 186,456	\$ 159,551	\$ 187,257	\$ 184,531	\$ 176,458	\$ 180,426	\$ 175,675
Contributions - Employee Net Investment Income Benefit Payments and Refunds Other	111,051 956,952 (329,929) 220,479	103,488 (1,062,373) (241,922) 9,845	99,686 1,351,718 (198,760) (8,246)	114,863 988,262 (153,132) 113,471	94,213 1,035,175 (155,845) 74,418	90,608 (231,663) (113,707) 5,454	86,951 853,864 (112,583) (49,095)	86,217 332,192 (103,399) 8,057	95,918 24,005 (101,064) (191,881)	82,091 266,374 (105,973) 4,403
Net Change in Plan Fiduciary Net Position	1,097,735	(1,032,741)	1,424,052	1,249,920	1,207,512	(62,051)	963,668	499,525	7,404	422,570
Plan Fiduciary Net Position - Beginning	8,970,747	10,003,488	8,579,436	7,329,516	6,122,004	6,184,055	5,220,387	4,720,862	4,713,458	4,290,888
Plan Fiduciary Net Position - Ending	\$10,068,482	\$ 8,970,747	\$10,003,488	\$ 8,579,436	\$ 7,329,516	\$ 6,122,004	\$ 6,184,055	\$ 5,220,387	\$ 4,720,862	\$ 4,713,458
Employer's Net Pension Liability (Benefit)	\$ 939	\$ 582,705	\$ (1,324,553)	\$ (472,148)	\$ 119,977	\$ 816,931	\$ 50,952	\$ 666,896	\$ 764,371	\$ 291,343
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	99.99 %	93.90 %	115.26 %	105.82 %	98.39 %	88.23 %	99.18 %	88.67 %	86.06 %	94.18 %
Covered-Valuation Payroll	\$ 2,467,783	\$ 2,299,714	\$ 2,215,219	\$ 2,178,233	\$ 2,092,534	\$ 2,013,517	\$ 1,932,261	\$ 1,915,951	\$ 1,852,428	\$ 1,829,666
Employer's Net Pension Liability as a Percentage of Covered Payroll	0.04 %	25.34 %	(59.79)%	(21.68)%	5.73 %	40.57 %	2.64 %	34.81 %	41.26 %	15.92 %

See Notes to the Required Supplementary Information

## <u>Schedule of Employer Contributions - Illinois Municipal Retirement Fund</u> <u>Last Ten Calendar Years</u>

(schedule to be built prospectively from 2014)

Calendar Year Ending December 31,	Det	tuarially ermined stribution	Actual htribution	Defi	ribution ciency acess)	,	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2014	\$	176,197	\$ 175,675	\$	522	\$	1,829,666	9.60 %
2015		180,426	180,426		-		1,852,428	9.74 %
2016		176,459	176,458		1		1,915,951	9.21 %
2017		184,531	184,531		-		1,932,261	9.55 %
2018		187,257	187,257		-		2,013,517	9.30 %
2019		159,451	159,551		(100)		2,092,534	7.62 %
2020		186,457	186,456		1		2,178,233	8.56 %
2021		179,654	179,654		-		2,215,219	8.11 %
2022		158,220	158,221		(1)		2,299,714	6.88 %
2023		139,183	139,182		1		2,467,783	5.64 %

#### Schedule of Revenues, Expenditures and Changes in Fund Balance -

#### Budget and Actual - General Fund

#### Year Ended June 30, 2024

		Original and		A . 1		Variance Over
Dovomos	<u> </u>	Final Budget		Actual	_	(Under)
Revenues Property Taxes	\$	4,024,941	\$	4,200,245	\$	175,304
Replacement Taxes	φ	588,187	φ	543,840	φ	(44,347)
Illinois per Capita Grant		113,354		114,122		768
Miscellaneous Grants		175,000		114,122		(175,000)
TIF Distributions		175,000		30,664		30,664
		-				65,989
Fees, Lost Items, and Services Fines		-		65,989		
Donations Donations		-		4,473 41,111		4,473 41,111
		4 000		1,475		
Developer Fees Interest		4,000				(2,525)
		60,000		144,643		84,643
Computer Income		30,000		29,849		(151)
Other Revenues		150,000		8,944 5 195 255	_	(141,056)
Total Revenues		5,145,482		5,185,355	_	39,873
Expenditures						
Personnel Services		2 100 000		2.002.422		(117,577)
Salaries		3,100,000		2,982,423		(117,577)
Staff Insurance		425,000		373,814		(51,186)
Continuing Education		11,500		17,393		5,893
Other Personnel				13,925		13,925
Total Personnel Services		3,536,500		3,387,555		(148,945)
Operating and Contractual Services						
Advertising and Public Relations		30,000		14,420		(15,580)
Dues and Memberships		5,000		5,621		621
Collection Agency Fees		-		1,253		1,253
Utilities		200,000		165,135		(34,865)
Insurance		-		20		20
Fire and Security		-		5,107		5,107
Telephone		50,000		17,853		(32,147)
Computer Communication		75,000		58,877		(16,123)
Computer Software		25,000		502		(24,498)
Maintenance Supplies		75,000		28,948		(46,052)
Maintenance		60,000		6,949		(53,051)
Maintenance - Equipment		50,000		28,083		(21,917)
Postage and Miscellaneous		18,000		19,237		1,237
Programming		65,000		88,415		23,415
Legal Services		50,000		4,755		(45,245)
Travel and Meeting		30,000		13,100		(16,900)
Equipment Contracts		20,000		20,881		881
Computer Contracts		75,000		71,953		(3,047)
Miscellaneous		242,500		19,730		(222,770)
Total Operating and Contractual		1,070,500		570,839		(499,661)
Services		<u> </u>		· .		(continued)

See Notes to the Required Supplementary Information

#### Schedule of Revenues, Expenditures and Changes in Fund Balance -

#### Budget and Actual - General Fund

#### Year Ended June 30, 2024

	Original and Final Budget	Actual	Variance Over (Under)
Materials and Supplies			
Periodicals and Newspapers	22,000	19,200	(2,800)
Films, Videos and DVD's	75,000	58,197	(16,803)
CD/ROM and electronic gaming	6,000	5,358	(642)
Audiobooks/ E-books	25,000	138,757	113,757
Books	350,000	303,365	(46,635)
Online Resources	125,000	41,467	(83,533)
Miscellaneous	30,000	<u> </u>	(30,000)
Total Materials and Supplies	633,000	566,344	(66,656)
Capital Expenditures and Reserves			
Library and Office Equipment	50,000	-	(50,000)
Computer Equipment	200,000	3,407	(196,593)
Capital Outlay and Improvements	41,000	42,307	1,307
Contingency	100,000		(100,000)
Total Capital Outlay	391,000	45,714	(345,286)
Total Expenditures	5,631,000	4,570,452	(1,060,548)
Excess of Revenues Over Expenditures	(485,518)	614,903	1,100,421
Other Financing Sources (Uses)			
Transfers to Other Funds		(617,740)	(617,740)
Total Other Financing Sources (Uses)		(617,740)	(617,740)
Net Change in Fund Balance	\$ (485,518)	(2,837)	\$ 482,681
Fund Balance, Beginning of Year		3,493,557	
Fund Balance, End of Year		\$ 3,490,720	

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Bond and Interest Fund Year Ended June 30, 2024

	Original and Final Budget		 Actual		Variance Over (Under)
Revenues					
Property Taxes	\$	1,979,032	\$ 2,008,242	\$	29,210
Interest		-	33,206		33,206
Total Revenues		1,979,032	2,041,448	_	62,416
Expenditures					
Culture and Recreation:					
Administration Fees		450	450		-
Debt Service					
Principal		1,380,000	1,380,000		-
Interest Expense		598,582	581,750		(16,832)
Total Expenditures		1,979,032	1,962,200	_	(16,832)
Net Change in Fund Balance	\$		79,248	\$	79,248
Fund Balance, Beginning Balance			 1,013,499		
Fund Balance, Ending Balance			\$ 1,092,747		

#### Notes to the Required Supplementary Information Year Ended June 30, 2024

#### 1. Budgetary Basis of Accounting

The budget is prepared on a consistent basis as that used in financial reporting by the District. The budget was passed on September 26, 2023 and it was not amended after passage. For each fund, the total fund disbursements may not legally exceed the budgeted disbursements. The budget lapses at the end of each fiscal year.

#### 2. Budgets and Budgetary Information

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- Department heads propose expenditure estimates for the coming year. These estimates, if approved by the Library Director, become the recommendations for presentation to the Board of Commissioners as the tentative combined Annual Budget and Appropriation Ordinance.
- 2. Notice is published in the paper and online that the tentative Annual Budget and Appropriation Ordinance is available for public inspection. The Ordinance is then presented at a public meeting after thirty days have passed.
- 3. Prior to June 30, the budget is legally enacted through passage of an ordinance.
- 4. The Treasurer is authorized to transfer up to 10 percent of the total budget between budget items within the fund; however, the Board of Commissioners must approve any revisions that alter the total disbursements of any fund.

The following funds had expenses in excess of budgeted amounts:

<u>Fund</u>	Budgeted	Actual	Exces	s of Budget
Social Security	\$141,183	\$228,757	\$	87,574
Audit Fund	2,477	15,248		12,771
Insurance Fund	54,492	100,483		45,991
Construction and Maintenance Fund	69,353	92,385		23,032

### 3. Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2023 Contribution Rate

Valuation Date

Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine 2023 Contribution Rates

Actuarial Cost Method: Aggregate entry age = normal

Amortization Method: Level percentage of payroll, closed

Remaining Amortization Period: 20-year closed period

Asset Valuation Method: 5-year smoothed market; 20% corridor

#### Notes to the Required Supplementary Information Year Ended June 30, 2024

### 3. Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2023 Contribution Rate (continued)

Wage Growth: 2.75%

Price Inflation: 2.25%

Salary Increases: 2.85% to 13.75%, including inflation

Investment Rate of Return: 7.25%

Retirement age: Experience -based table of rates that are specific to the

type of eligibility condition; last updated for the 2020 valuation pursuant to an experience study of the period

2017 to 2019.

Mortality: For non-disabled retirees, the Pub-2010, Amount

Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-

2020.

For disabled retirees, the Pub-2010, Amount Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality

improvements projected using scale MP-2020.

For active members, the Pub-2010, Amount Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality

improvements projected using scale MP-2020.

Other Information There were no benefit changes during the year.



### Combining Balance Sheet Nonmajor Governmental Funds June 30, 2024

Special Revenue Funds Construction Total Nonmajor Special Social and Building Reserve Security Insurance Maintenance State Grant Governmental IMRF Fund Fund Audit Fund Fund Fund Fund Funds **Building Fund** Assets 9,941 \$ 89,274 \$ 757,748 \$ 41,106 \$ - \$ 1,000 \$ 899,069 Cash and Investments Property Taxes Receivable 66,715 81,821 32,728 35,246 2,518 219,028 Total Assets 107,821 91,762 2,518 32,728 124,520 1,118,097 757,748 1,000 Liabilities, Deferred Inflows of **Resources and Fund Balances** Liabilities: Accounts Payable \$ - \$ 5,304 \$ 9,941 \$ \$ - \$ - \$ - \$ 15,245 Accrued Payroll 9,941 Total Liabilities 5,304 15,245 Deferred Inflows of Resources: 219,028 Unavailable Property Taxes 66,715 81,821 2,518 32,728 35,246 Fund Balances: Restricted **Building Construction** 757,748 89,274 847,022 Special Revenue 35,802 1,000 36,802 Unrestricted Unassigned 89,274 1,000 Total Fund Balances 757,748 35,802 883,824 Total Liabilities, Deferred Inflows of 757,748 107,821 91,762 \$ 2,518 32,728 124,520 1,000 1,118,097 Resources and Fund Balances

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds Year Ended June 30, 2024

Special Revenue Funds Illinois Construction Total Municipal and Building Nonmajor Special Reserve Retirement Social Security Maintenance State Grant Governmental Insurance Fund Building Fund Fund Audit Fund Fund Fund Fund Funds Revenues \$ 135,709 158,114 \$ 3,939 \$ 62,263 \$ 72,344 432,369 Property Taxes \$ 34,808 Interest 2,426 1,904 61 467 943 40,609 34,808 4,000 138,135 160,018 62,730 73,287 472,978 Total Revenues **Expenditures** Personnel **IMRF** 121,351 121,351 Social Security 228,757 228,757 Contractual Services Audit and Bookkeeping Fees 15,248 15,248 Maintenance - Building and Grounds 23,598 74,196 97,794 Liability Insurance 100,483 100,483 Capital Expenditures and Reserves Capital Outlay 175,667 18,189 193,856 121,351 228,757 15,248 Total Expenditures 199,265 100,483 92,385 757,489 Excess (Deficiency) of Revenues Over (164,457)16,784 (68,739)(11,248)(37,753)(19,098)(284,511)(Under) Expenditures Other Financing Sources (Uses) Transfers from Other Funds 500,000 68,739 11,248 37,753 617,740 Net Change in Fund Balance 335,543 16,784 (19,098)333,229 1,000 Fund Balances, Beginning Balance 422,205 19,018 108,372 550,595 1,000 757,748 35,802 89,274 883,824 Fund Balances, Ending Balance

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Special Reserve Building Fund Year Ended June 30, 2024

	Original and Final Budget		Actual		Variance Ov (Under)	
Revenues		_				
Interest	\$	500	\$	34,808	\$	34,308
Total Revenues		500		34,808		34,308
Expenditures						
Capital Expenditures						
Library and Office Equipment		-		23,598		23,598
Capital Outlay and Improvements		931,652		175,667		(755,985)
Total Expenditures		931,652		199,265		(732,387)
Excess (Deficiency) of Revenues Over						
(Under) Expenditures		(931,152)		(164,457)		766,695
Other Financing Sources (Uses)						
Transfers from Other Funds				500,000		(500,000)
Net Change in Fund Balance	\$	(931,152)		335,543	\$	1,266,695
Fund Balance, Beginning Balance				422,205		
Fund Balance, Ending Balance			\$	757,748		

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Illinois Municipal Retirement Fund Year Ended June 30, 2024

	Original and Final Budget		Actual		Variance Over (Under)	
Revenues						
Property Taxes	\$	128,798	\$	135,709	\$	6,911
Interest		-		2,426		2,426
Total Revenues		128,798		138,135		9,337
Expenditures						
Personnel						
IMRF		128,798		121,351		(7,447)
Total Expenditures		128,798		121,351		(7,447)
Net Change in Fund Balance	\$			16,784	\$	16,784
Fund Balances, Beginning Balance				19,018		
Fund Balances, Ending Balance			\$	35,802		

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Social Security Fund Year Ended June 30, 2024

	iginal and al Budget	Actual		Variance Over (Under)	
Revenues	_		_		
Property Taxes	\$ 141,183	\$	158,114	\$	16,931
Interest	 		1,904		1,904
Total Revenues	141,183		160,018		18,835
Expenditures					
Personnel					
Social Security	141,183		228,757		87,574
Total Expenditures	141,183		228,757		87,574
Excess (Deficiency) of Revenues Over					
(Under) Expenditures	 		(68,739)		(68,739)
Other Financing Sources (Uses)					
Transfers from Other Funds	 <u> </u>		68,739		68,739
Net Change in Fund Balance	\$ 		-	\$	
Fund Balances, Beginning Balance					
Fund Balances, Ending Balance		\$			

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Audit Fund Year Ended June 30, 2024

	Original and Final Budget		Actual		Variance Over (Under)		
Revenues							
Property Taxes	\$	2,477	\$	3,939	\$	1,462	
Interest		-		61		61	
Total Revenues		2,477		4,000		1,523	
Expenditures							
Contractual Services							
Audit and Bookkeeping Fees		2,477		15,248		12,771	
Total Expenditures		2,477		15,248		12,771	
Excess (Deficiency) of Revenues Over							
(Under) Expenditures				(11,248)		(11,248)	
Other Financing Sources (Uses)							
Transfers from Other Funds				11,248		11,248	
Net Change in Fund Balance	\$			-	\$		
Fund Balance, Beginning of Year				<del>-</del>			
Fund Balance, End of Year			\$				

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Liability Insurance Fund Year Ended June 30, 2024

	_	inal and I Budget	Actual		iance Over (Under)
Revenues					
Property Taxes	\$	54,492	\$	62,263	\$ 7,771
Interest		_		467	 467
Total Revenues		54,492		62,730	8,238
Expenditures					
Contractual Services					
Liability Insurance		54,492		100,483	45,991
Total Expenditures		54,492		100,483	45,991
Excess (Deficiency) of Revenues Over					
(Under) Expenditures				(37,753)	 (37,753)
Other Financing Sources (Uses)					
Transfers from Other Funds				37,753	 37,753
Net Change in Fund Balance	\$			-	\$ 
Fund Balance, Beginning of Year					
Fund Balance, End of Year			\$		

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Construction and Building Maintenance Fund Year Ended June 30, 2024

	Original and Final Budget		Actual		Variance Ove (Under)	
Revenues						
Property Taxes	\$	69,353	\$	72,344	\$	2,991
Interest		-		943		943
Total Revenues		69,353		73,287		3,934
Expenditures						
Contractual Services						
Maintenance - Building and Grounds		69,353		74,196		4,843
Capital Outlay		<u>-</u>		18,189		18,189
Total Expenditures		69,353		92,385		23,032
Net Change in Fund Balance	\$			(19,098)	\$	(19,098)
Fund Balance, Beginning of Year				108,372		
Fund Balance, End of Year			\$	89,274		

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - State Grant Fund Year Ended June 30, 2024

	Original and Final Budget		Actual		Variance Over (Under)	
Revenues						
State Grant Proceeds	\$	113,354	\$		\$	(113,354)
Total Revenues		113,354				(113,354)
Expenditures						
Contractual Services						
State Grant Expenditures		113,354		-		(113,354)
Total Expenditures		113,354		_		(113,354)
Net Change in Fund Balance	\$			-	\$	
Fund Balance, Beginning of Year				1,000		
Fund Balance, End of Year			\$	1,000		



#### Schedule of Assessed Valuations, Tax Rates, Extensions and Collections

	2023		2022		2021		
Assessed Valuations Will County	<u>\$ 2,</u>	613,966,397	\$ 2,476,886,646		\$ 2,	330,124,604	
		Rate		Rate		Rate	
Corporate		0.1620		0.1625		0.1610	
Liability Insurance		0.0026		0.0022		0.0022	
Illinois Municipal Retirement Fund		0.0053		0.0052		0.0060	
Social Security		0.0065		0.0057		0.0059	
Audit		0.0002		0.0001		0.0001	
Maintenance		0.0028		0.0028		0.0033	
Bond and Interest		0.0763		0.0793		0.0834	
Prior Adjustment		0.0008		0.0006		0.0006	
Total Rate		0.2565		0.2584		0.2625	
		Amount		Amount		Amount	
Corporate	\$	4,234,626	\$	4,024,941	\$	3,751,501	
Liability Insurance		67,963		54,492		51,263	
Illinois Municipal Retirement Fund		138,540		128,798		139,807	
Social Security		169,908		141,183		137,477	
Audit		5,228		2,477		2,330	
Maintenance		73,191		69,353		76,894	
Bond and Interest		1,994,456		1,964,171		1,943,324	
Prior Adjustment	_	20,912		14,861		13,981	
Total Tax Extension	\$	6,704,824	\$	6,400,276	\$	6,116,577	
Tax Collections to Date	\$	3,467,914	\$	6,370,067	\$	6,098,702	
Percent of Extension Collected		51.73 %	_	99.53 %		99.70 %	